The ideas behind the IGov 'straw' Fit-for-Purpose GB Energy Governance Framework

Catherine Mitchell

Catherine.mitchell@exeter.ac.uk

CCC, 19 September 2017







Definitions

Innovation -

Not just technology, but new practices, business models, social preferences, that lead to change on the ground

Governance

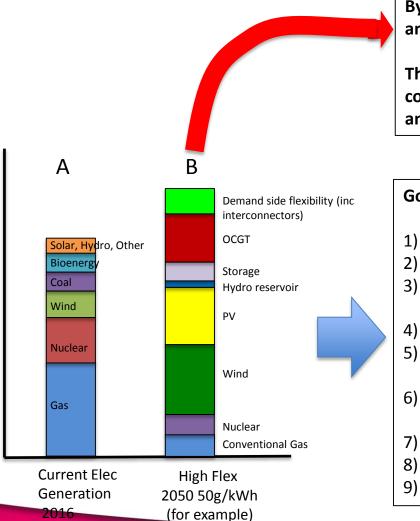
the policies, institutions, regulation, market & networks rules & incentives and the process/politics behind them (including the way people are involved)

OVERVIEW - Why is it important to reform the GB's energy governance framework?

- Energy is the main source of CO2
 - Energy is made up of electricity, heat and transport and main CO2 reductions so far have been in 'easy' electricity
 - Energy system transformation needs speeding up
- Multiple technologies either new or with falling prices could enable cheaper, more energy efficient system operation– but value (ie ability to access payment) remains mainly with old 'dirty' system
- Mitigation technology pathway has huge distributional impacts for society – a political not a technological / economic issue
- Energy is a whole system and the governance framework has to be fit for purpose across all dimensions to ensure

integration and avoid silos

Models assume necessary governance changes will occur, do not make explicit what those governance changes need to be, and are electricity focused.



By 2030, system also has to be integrated across electricity, heat and transport

This leads to further complexities in the design, operation, coordination and appropriate transfer of value within the system and makes the case for effective governance stronger still.

Going from A to B leads to changes:

- Supply fuels
- 2) Technologies & Supply Chains
- 3) System operation & coordination
- 4) Ownership
- 5) Different actors & different roles for actors
- 6) Changes to market types & their rules & incentives
- 7) Network payment/access/rules
- 8) Tariffs
- 9) Regulation

Needs:

Changes to governance so that value moves from









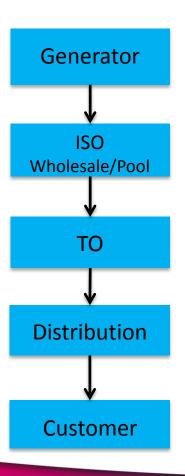
IGov's 'straw' fit-for-purpose GB governance framework

- IGov argues that GB's current governance framework is not fit for purpose.
- Distribution service providers (distribution market facilitators) become the 'heart' of this new institutional framework
 - this is an institutionalised, new value proposition with a local market balancer and area coordinator of platforms
 - Only established so far in NYS
- Apps and platforms, occasionally using P2P systems, can also exist within the current conventional wholesale market structure
 - No need for capacity markets
- People and customers conssent seen as essential
- Performance based regulation vital incentive mechanism

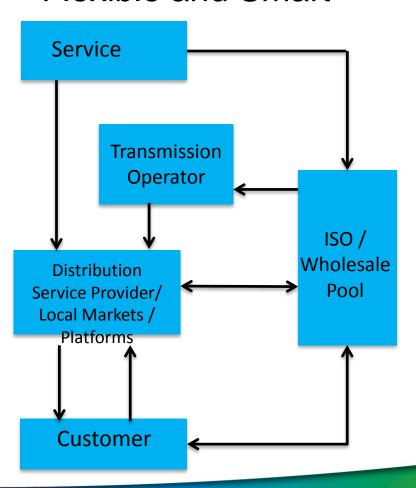
IGov

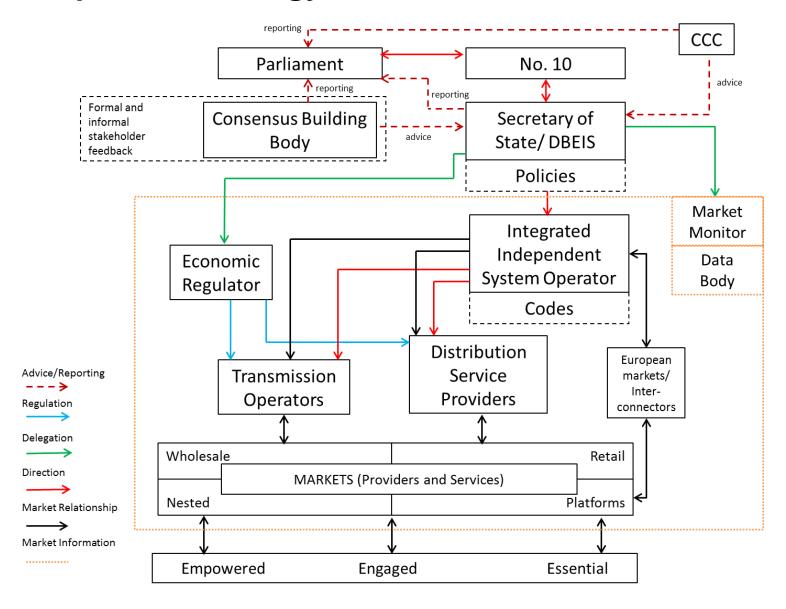
To come back to....

Traditional



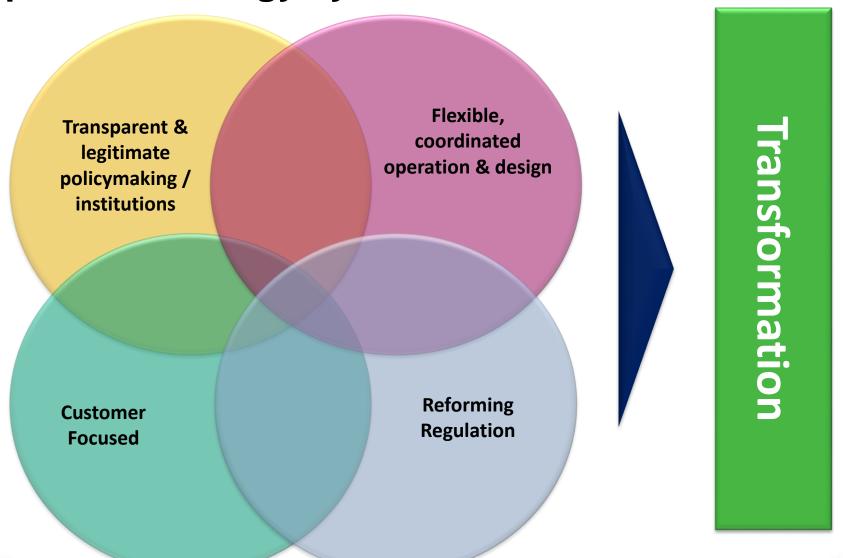
Flexible and Smart





Taking this in easy steps...

Overview Findings of IGov1 – 4 central dimensions required for energy system transformation

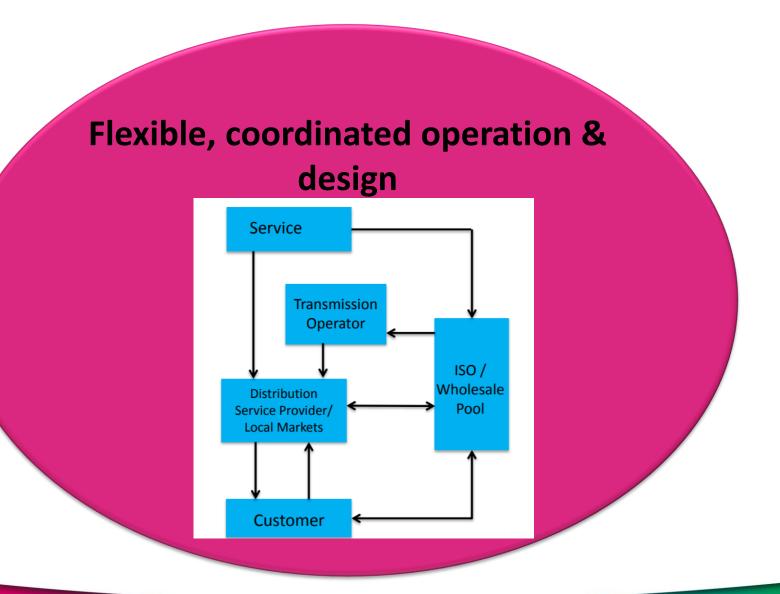


Transparent & legitimate policymaking/institutions

- Coherent decision making
- Less BEIS delegation, more SoS Direction
- Consensus Building Body
- Market Monitor and Data Body

Customer Focused

- Customer wishes at center
- Meaningful consent
- Engagement
- Trust, equity, legitimacy and democracy
- Tariffs, prices and bills



Flexible, coordinated operation & design

Transmission
Operator

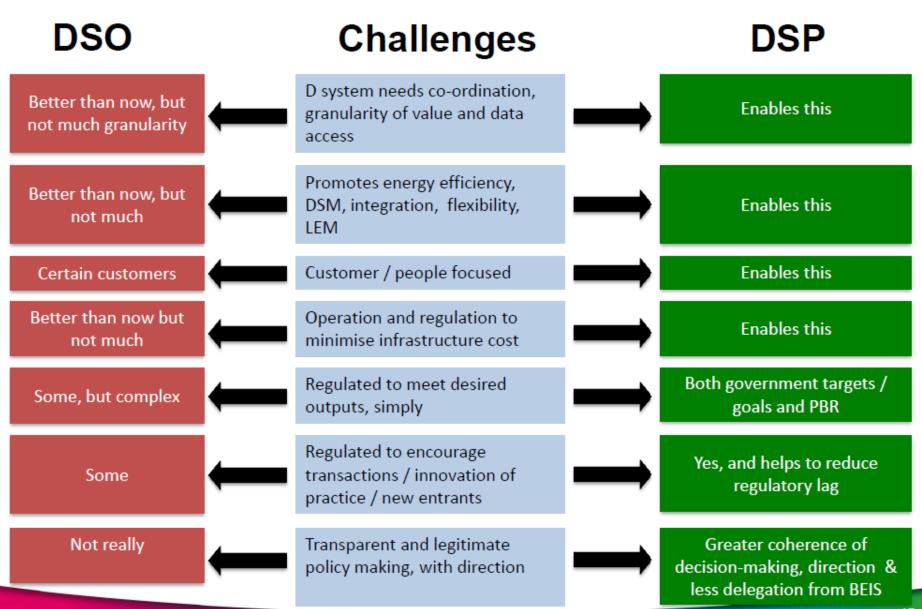
Distribution
Service Provider/
Local Markets

Customer

ISO /
Wholesale
Pool

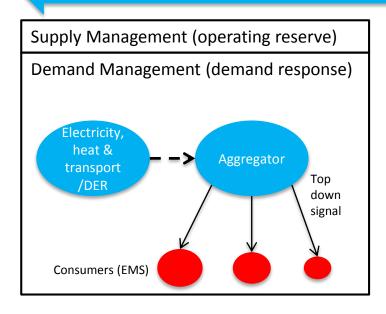
- Service should be able to sell to whom they want (national or local)
- Customer should be able to buy from whom they want (national or local)
- IISO has responsibility to develop infrastructure to meet CCC targets, and to coordinate and integrate across heat and electricity
- DSP are coordinators and integrators of local areas and markets, regulated through PBR
- Bottom-up system optimisation with TO increasingly balancer

DSOs vs DSPs

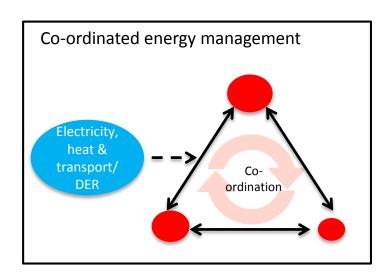


Coordination at Distribution level important

Supply-side Demand-side



- Cluster of single actor best effort
- Limited control ability



- Actors communicate to coordinate
 - control feedback
- Community best effort
- Higher control ability

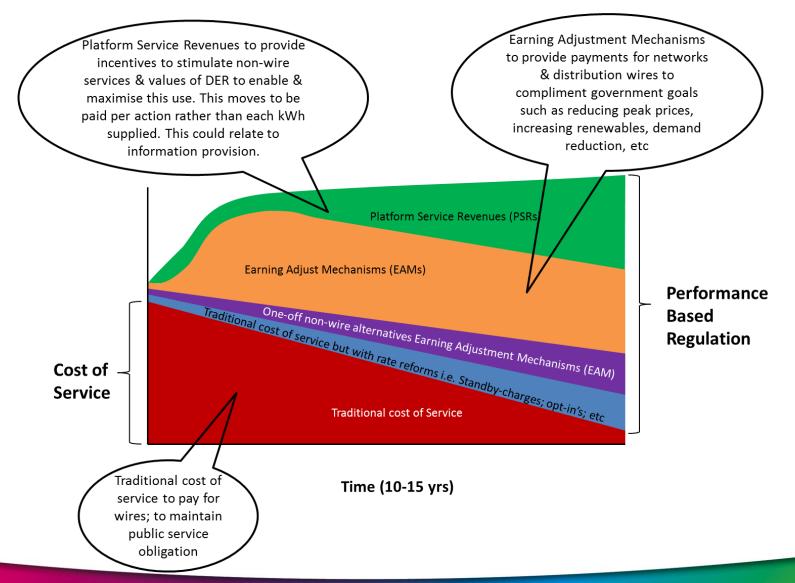
Source: adapted from Vercschae, Kato, Kawashima & Matsuyam (2015) http://vision.kuee.kyoto-u.ac.jp/japanese/happyou/pdf/Rodrigo ASN 2015.pdf



Reforming Regulation

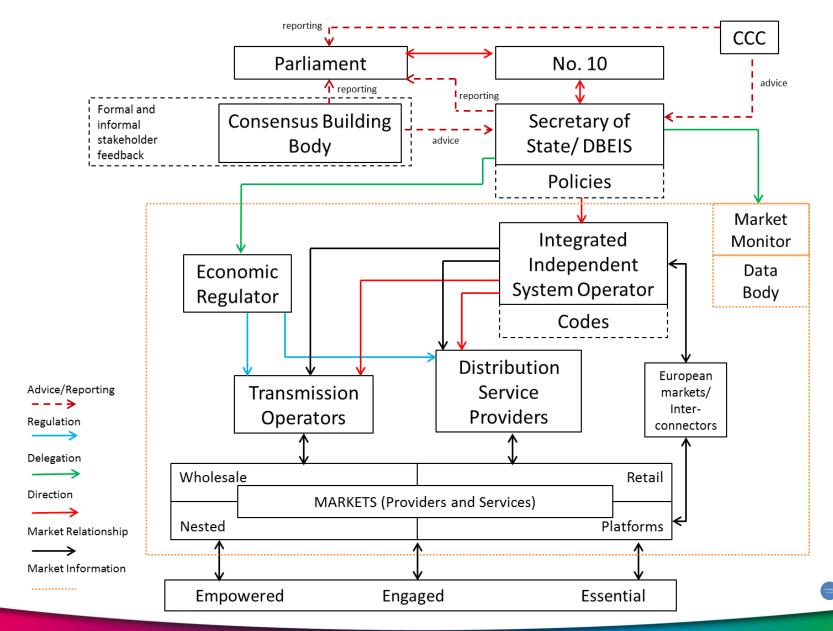
- Ofgem to economic regulator (same heirarchy as IISO)
- Performance based regulation
- Access to data

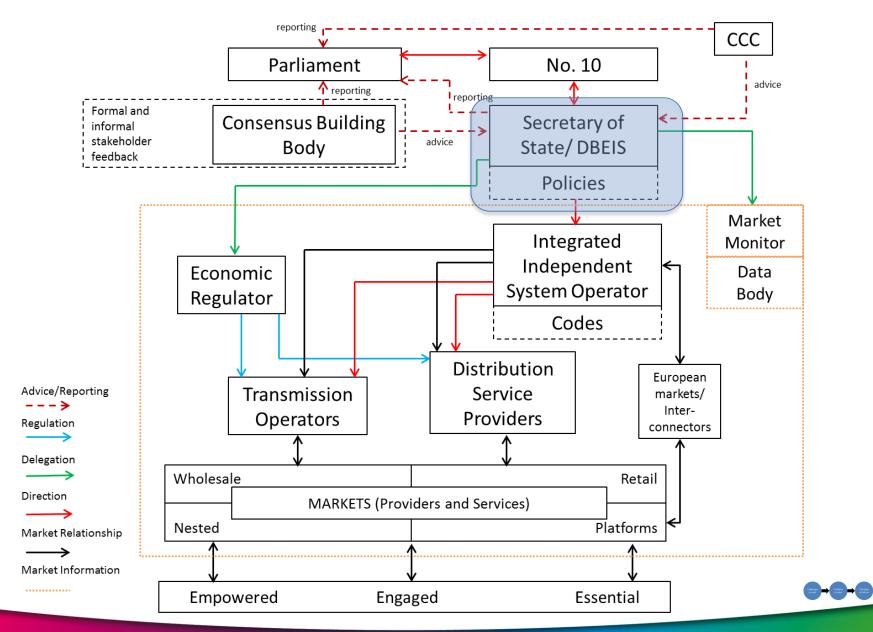
Performance Based Regulation & Change

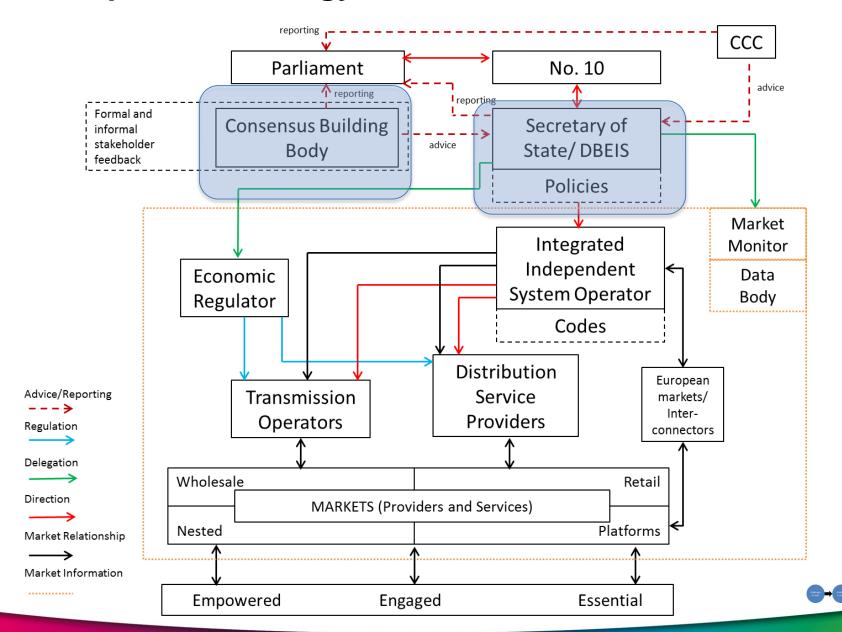


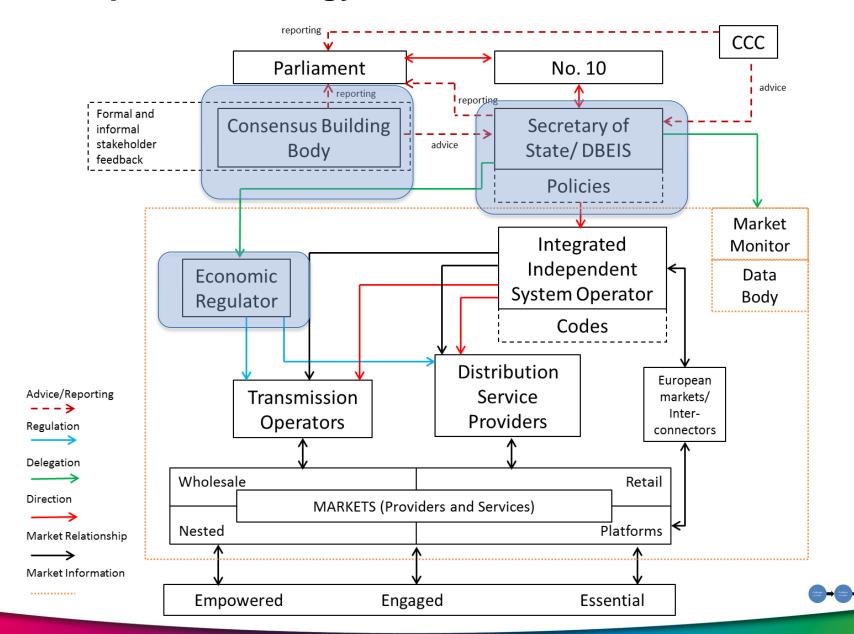
Institutions in New Framework

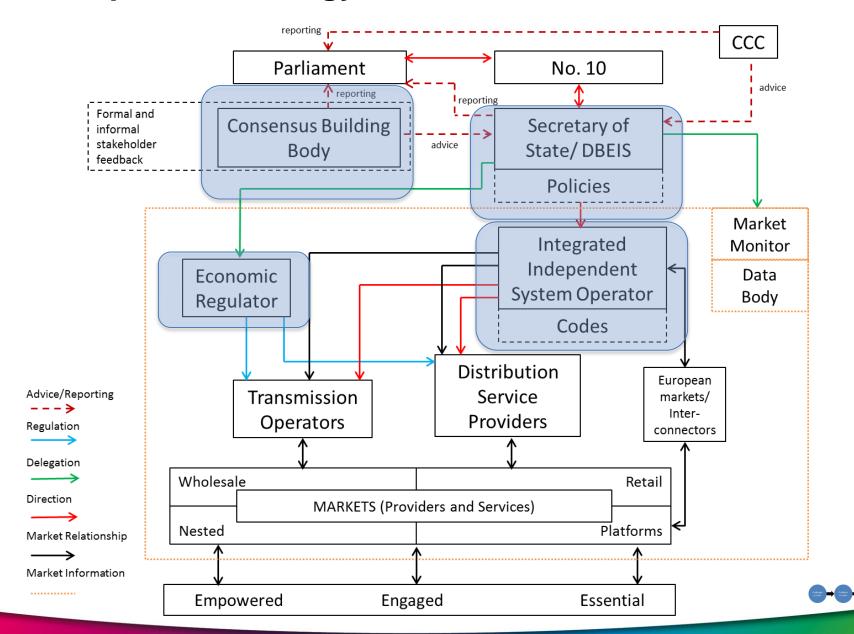
The same	Changed	New
ТО	IISO	Consensus Building Body (CBB) - New and separate or part of another body?
	Ofgem as Economic Regulator	Data Body (but could sit in many places not necessarily stand-alone)
	DNO to DSP	
	Code Bodies, part of IISO or separate	
	Market Monitor, separate or part of something	

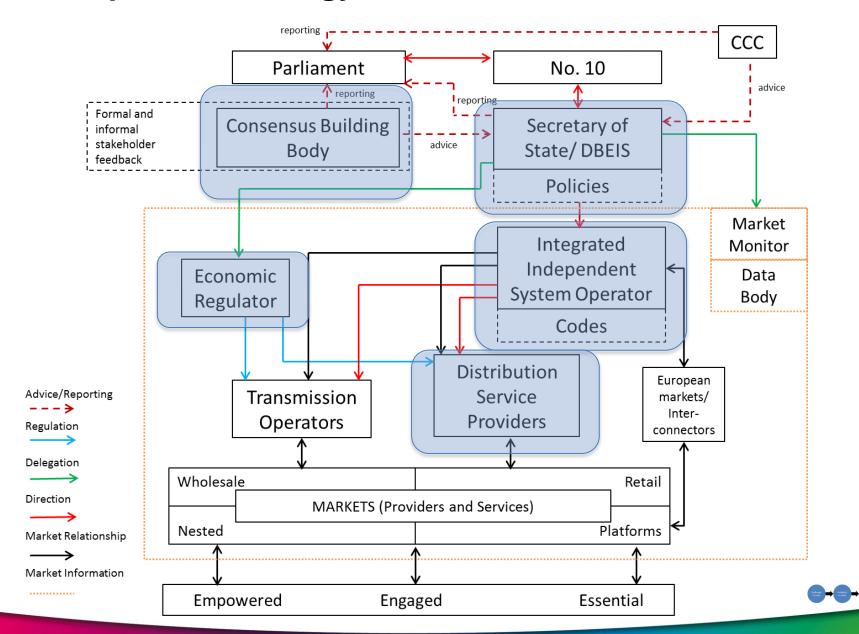


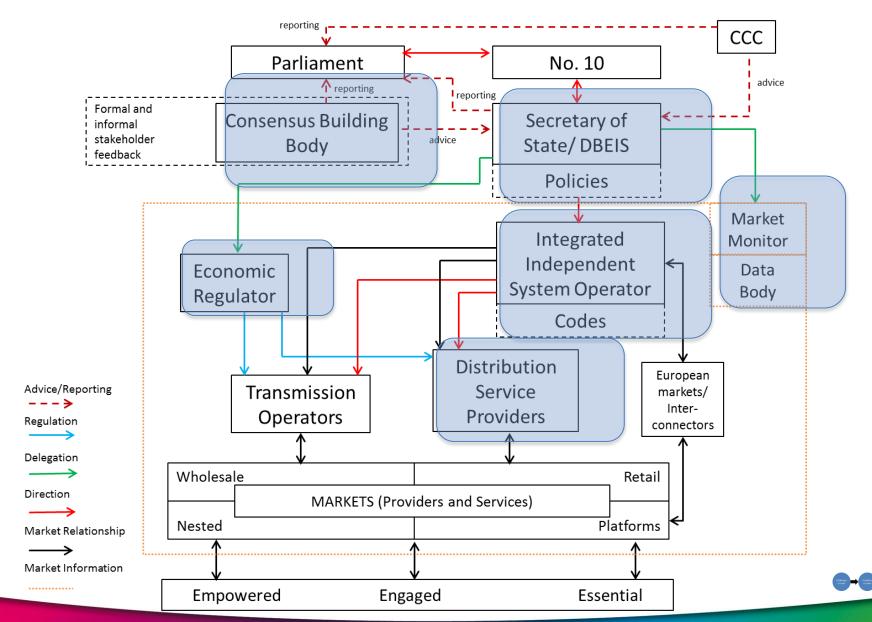


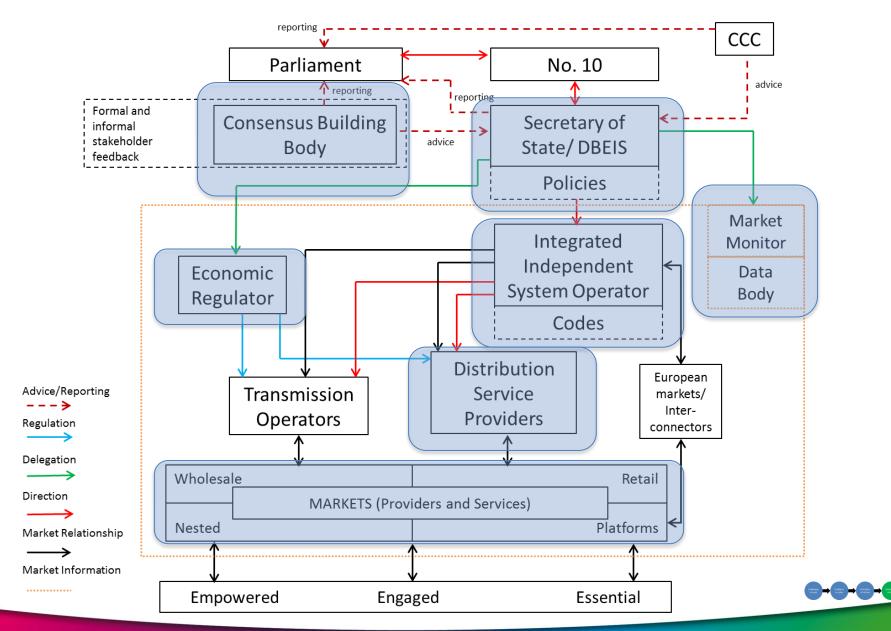


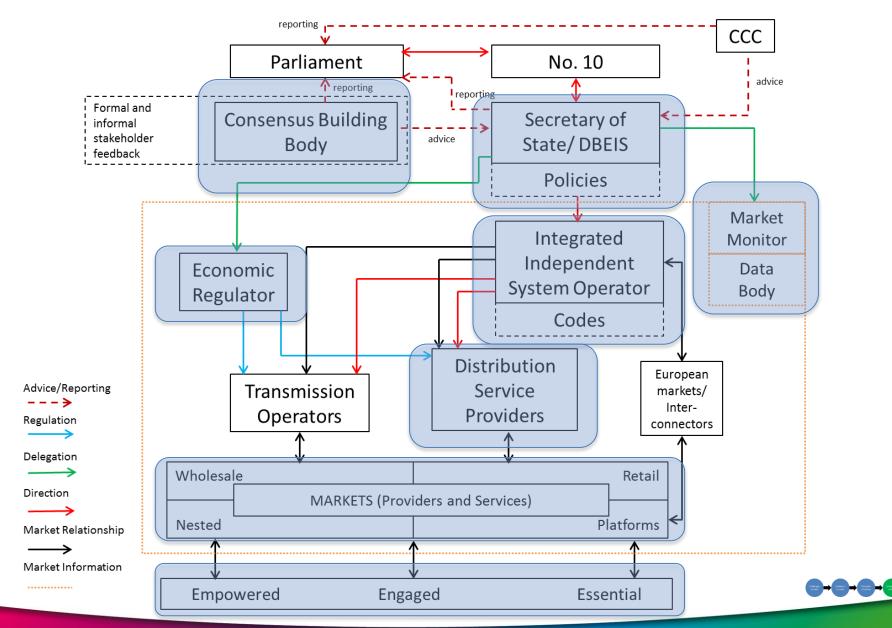


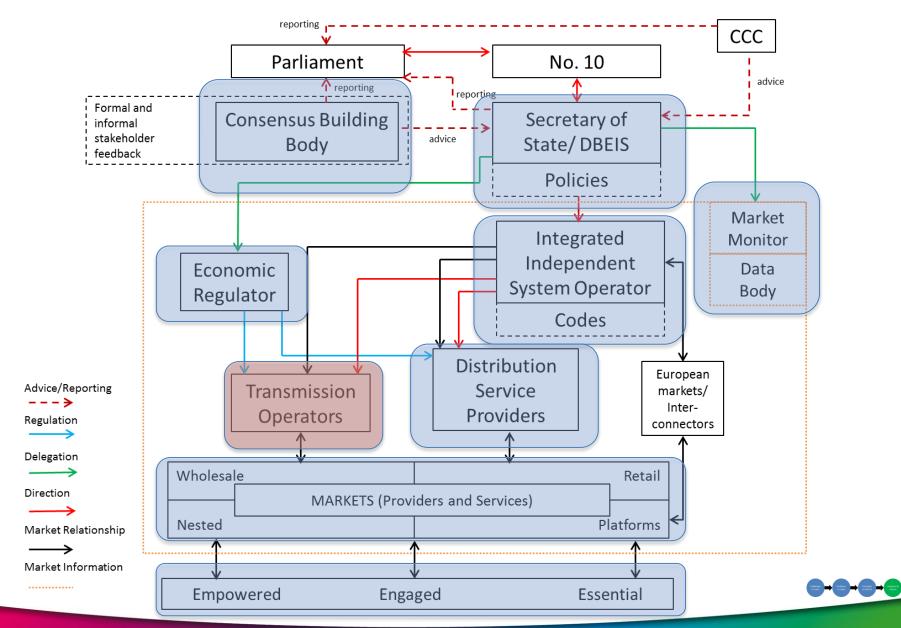


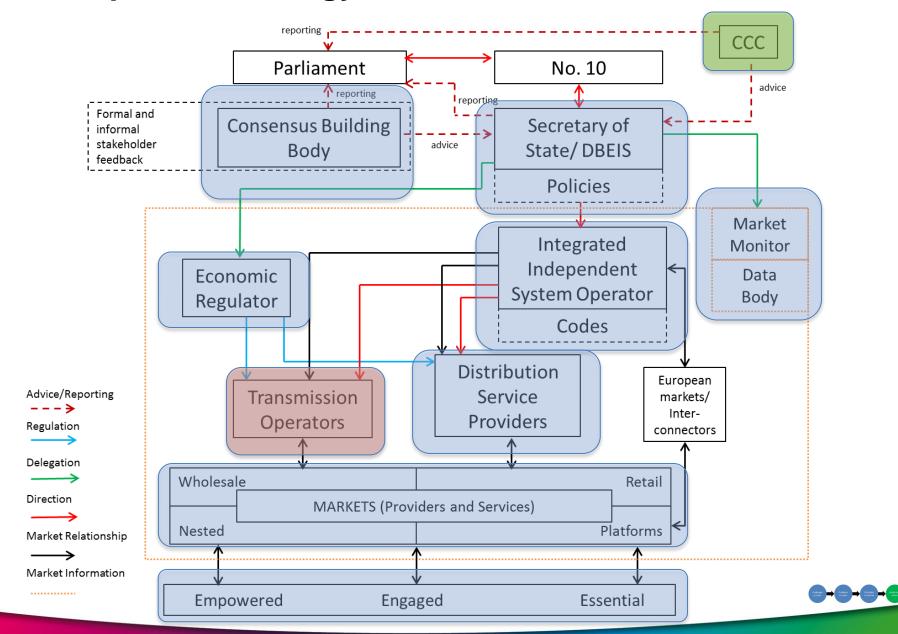












Links / References (1):

- Our fit-for-purpose governance framework document: <u>http://projects.exeter.ac.uk/igov/paper-gb-energy-governance-for-innovation-sustainability-and-affordability-2/</u>
- Our submission to flexibility call:
 http://projects.exeter.ac.uk/igov/submission-beisofgem-smart-flexible-energy-system-a-call-for-evidence/
- Please see our annual Advisory Group power points they provide updates

Links / References (2)

- A 6 part series on New York versus California regulation
 - http://projects.exeter.ac.uk/igov/comparing-nys-and-ca-blog-1series-overview/
- Reset the reset (3 blog series)
 http://projects.exeter.ac.uk/igov/new-thinking-reset-the-reset-1-we-need-institutional-governance-reform-and-we-need-it-now/
- Overview of RIIO Review
 http://projects.exeter.ac.uk/igov/new-thinking-the-riio-edi-review-just-how-successful-is-riio/
- Argument for Ofgem to be reformed
 http://projects.exeter.ac.uk/igov/new-thinking-ofgem-has-to-be-reformed-if-gb-is-to-meet-its-energy-policy-goals/

Links / References (3)

- See our DSP slidepack
 http://projects.exeter.ac.uk/igov/new-thinking-distribution-service-providers/
- http://projects.exeter.ac.uk/igov/new-thinkingtransformational-regulation-comparing-the-nyrev-riio/
- http://projects.exeter.ac.uk/igov/us-regulatoryreform-ny-utility-transformation/

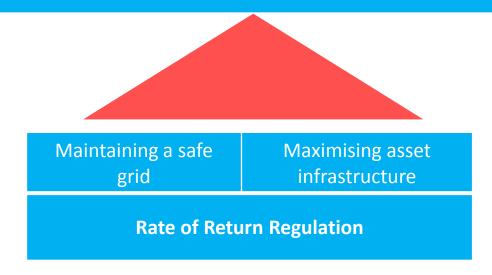
Appendix



What is a traditional distribution network utility?

Distribution Network Operator

- Supplying energy units to customers
- Maintaining certain operational standards
- Making a rate of return on capital assets, so incentive to add capital assets



Source: Adapted from CSIRO and Energy Networks Association 2015, Electricity Network Transformation Roadmap: Interim Program Report

What is a Distribution Service Provider?

Distribution Service Provider

- Integrating all types of DER via increased system and energy efficiency
- Enabling customers to provide and be paid for services to D-grid
- Facilitating services between 3rd party providers and customers
- Reveal value
- Becoming 'active'



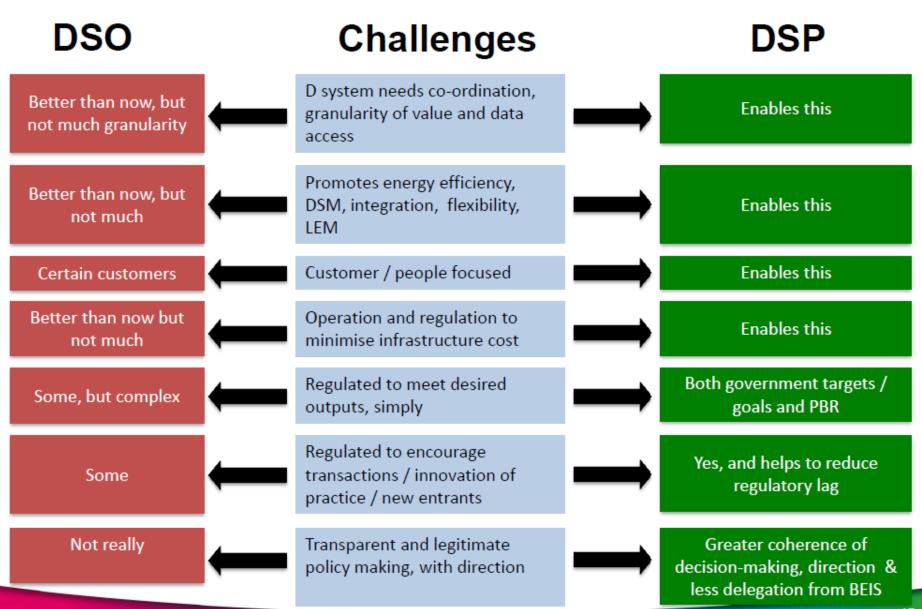
Maintaining a safe & resilient grid	Increasing system efficiency	Optimising infrastructure	Support/ enable public policies	Enabling highly reliable & resilient energy services	Bring forward cost- effective ways of achieving outcomes	Provide transparent data
---	------------------------------------	---------------------------	--	--	--	--------------------------------

Higher proportion of Performance Based Regulation to Revenue

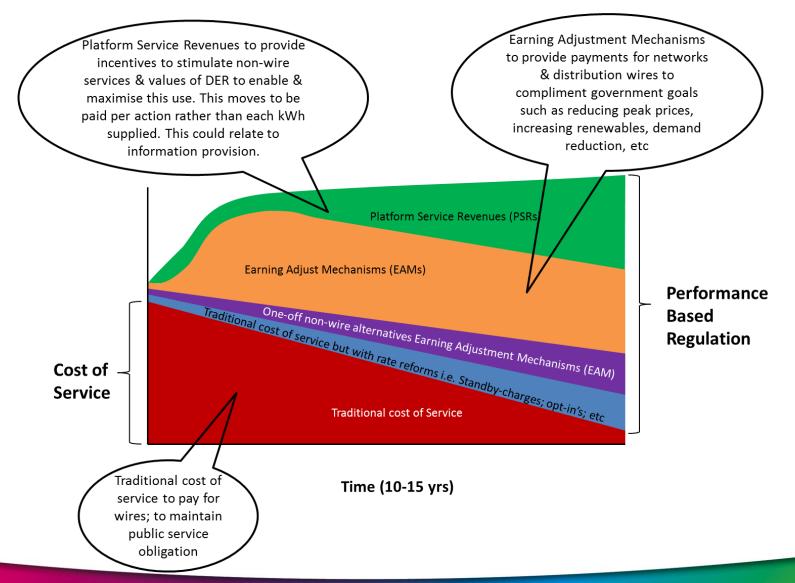
Source: Adapted from CSIRO and Energy Networks Association 2015, Electricity Network Transformation Roadmap: Interim Program Report



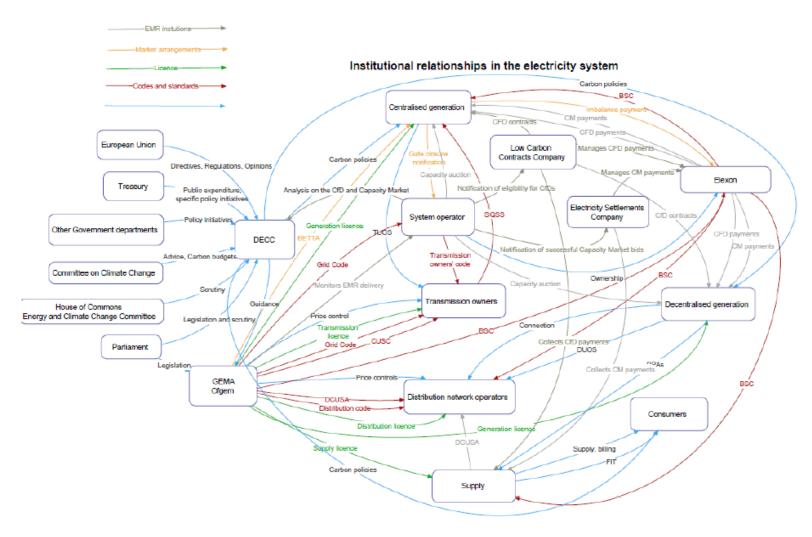
DSOs vs DSPs



Performance Based Regulation & Change



Current GB Governance System



Source: Woodman, 2015 https://blogs.exeter.ac.uk/energy/2014/11/12/mapping-the-power-in-the-electricity-system/

Specific GB problems to solve

Problems to do with transparency & legitimacy

Lack of transparency in policy making

Perceived risk of short term 'political' policy change Problems to do with current institutions

Ofgem ill-suited to rapid system change, regulation lagging change

Self-regulation leads to inertia

BEIS policy decision de facto delegated to other bodies and not directed to desired outcomes

End users viewed as passive consumers, within sectors

Uncoordinated decision making

Problems to do with operation

do Lacking

Poor access to data

Uncoordinated & directionless system change

SO focuses on T rather than integrated T & D across vectors

Value/payments in system reflect conventional system

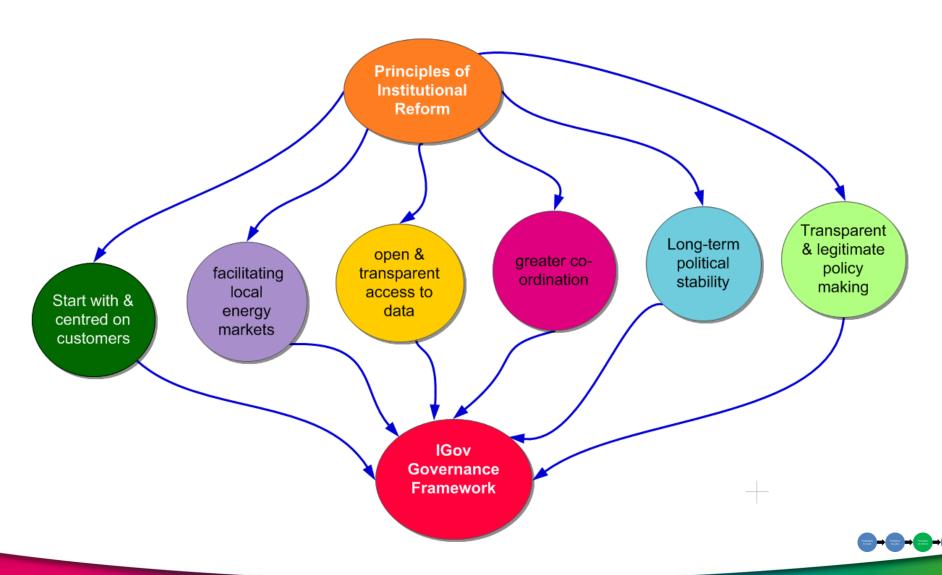
A way to incorporate CCC budgets across institutions

A means to coordinate value of DER & local markets

A place for discussion and consensus building



Principles of Institutional Reform



Matching principles to institutional reform within the IGov Framework

Principles of Institutional Reform

Institutional solutions & reform

Energy system centred on customers

Facilitating local energy markets

Open and transparent access to data

Greater Coordination

Long-term political stability

Transparent and legitimate policy-making

DSPs, local energy markets, bottom-up optimisation via DSPs & IISO

DSPs

Data Body, Market Monitor

Consensus Building Body, IISO, BEIS taking decisions, Economic Regulator, DSPs

Consensus Building Body

Greater coherence of decision-making & less delegation from BEIS





Examples of International decentralised markets

Developed World but still within conventional wholesale market paradigm	Developed World but new institutionalised distribution / local market	Developing World
Apps	NYS	Eg Mobisol
Platforms		Eg Solarkiosk
Some P2P – still rare on ground (ie Buffelton Sep 2016 Australia, PowerLedger) but some developing LO3 in NY)	P2P LO3 in NYS (no money passed yet)	
Very occasionally demand side at local level		
Community Choice Aggregation / Muni's (sometimes owning the wires)	Amazon, Google more likely in this market structure	
There are demand side electricity new business models but not as yet decentralised	Decentralised demand side AND integrated with heat and EV more likely in this market	

Steps to have DSPs in GB

- Need to have regulated distribution energy resource plans (DSPs) to find out the value of DER
 - This occurs in CA, NYS, and many other States now moving to find value of DER
 - Please see reset the reset blog series
 <u>http://projects.exeter.ac.uk/igov/new-thinking-reset-the-reset-1-we-need-institutional-governance-reform-and-we-need-it-now/</u>
- More difficult requires new type of regulation (performance based / ambition driven)
 - RIIO have structural flaws
 - Ofgem and BEIS appear complacent and ineffectual

Summary

Generic challenges to be met

Specific GB problems to solve

Principles of institutional reform

Institutional solutions & reform

- Have to respond to rapid change in technologies, economics and preferences
- Need integration across vectors
- Customer bills manageable & wishes met
- · Have to fund change
- Altering value/payments to encourage a sustainable system
- Legitimate equitable, transparent
- Nimble governance to keep up with change
- New roles for system actors
- Building consensus across society

- Current institutions issues Ofgem, BEIS, self-regulation, view of people in system
- System operation data, uncoordinated change, SO role, integration across vectors, value in system
- Transparency & legitimacy in policy making, political short-term risk
- Areas Lacking CCC budgets into governance, coordinating value, consensus building

- Energy system centred on customers
- Facilitating local energy markets
- Open and transparent access to data
- · Greater Coordination
- Long-term political stability
- Transparent and legitimate policy-making
- Plus, have to be able to fund it

- Greater coherence of decision-making & less delegation from BEIS
- A Consensus Building Body
- Introducing a Market Monitor/Data Body
- Creating and Integrated Independent System Operator
- Ofgem back to economic regulator
- DSPs
- · Local markets
- · People focused



Thankyou

For more information, please go to the IGov website

http://projects.exeter.ac.uk/igov/